

Message Text

UNCLASSIFIED

PAGE 01 GUATEM 03201 01 OF 02 262334Z

73

ACTION IO-13

INFO OCT-01 ARA-10 EUR-12 ISO-00 EB-07 AID-05 AGR-10

TRSE-00 OMB-01 CIAE-00 INR-07 NSAE-00 L-03 OES-06

DIWY-01 /076 W

----- 127246

R 262225Z APR 76

FM AMEMBASSY GUATEMALA

TO SECSTATE WASHDC 1405

INFO AMEMBASSY MANAGUA

AMEMBASSY SAN JOSE

AMEMBASSY SAN SALVADOR

GAZOE/AMEMBASSY TEGUCIGALPA 4810

USUN NEW YORK 462

US MISSION GENEVA 94

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

AMCONSUL MONTREAL

UNCLAS SECTION 1 OF 2 GUATEMALA 3201

PARIS ALSO FOR UNESCO

ROME ALSO FOR FODAG

VIENNA ALSO FOR IAEA AND UNIDO

E.O. 11652 NA

TAGS: UNDP, EAID, ECRP, GT

SUBJ: CERP 0008 - UNDP: EVALUATION OF UN ASSISTANCE PROGRAMS
IN GUATEMALA

REF: STATE 072386

FOLLOWING IS ANNUAL REPORT ON UNDP, ARRANGED ACCORDING TO FORMAT
REFTEL.

1. ROLE OF UNDP IN UN DEVELOPMENT SYSTEM

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GUATEM 03201 01 OF 02 262334Z

UNDP RESREP ORLANDO OLCESE OPENED GUATEMALAN OFFICE

IN MAY 1974 AND HAS SUCCESSFULLY CONSOLIDATED HIS AUTHORITY OVER LOCAL UN PROGRAMS. FAO AND UNIDO HAVE ADJACENT OFFICES, AND DIRECTORS SERVE AS AGRICULTURAL AND INDUSTRIAL ADVISORS TO OLCESE. UNICEF AND WHO HAVE SEPARATE OFFICES AND FUNDS BUT STILL PARTICIPATE IN COUNTRY PROGRAM IN CLOSE COORDINATION WITH UNDP. OLCESE ALSO WORKS CLOSELY WITH IBRD AND IDB REPRESENTATIVES IN ORDER TO DEVELOP PACKAGE PROJECTS WITH INVESTMENT TIED TO TECHNICAL ASSISTANCE. FOR EXAMPLE, UNDP WILL PROVIDE TECHNICAL ASSISTANCE FOR AN AGRICULTURAL PROJECT IN COORDINATION WITH IBRD FINANCING OF INFRASTRUCTURE IN THE TARGET REGION. THE RESREP'S RELATIONS WITH GOG OFFICIALS SEEM TO BE EXCELLENT. ALTHOUGHT EACH CENTRAL AMERICAN COUNTRY HAS A UNDP OFFICE, THE GUATEMALAN OFFICE IS RESPONSIBLE FOR REGIONAL PROJECTS SUCH AS TRANSMAR AND ECAT (BOTH REGIONAL TRANSPORTATION STUDIES).

2. COORDINATION OF ALL EXTERNAL TECHNICAL ASSISTANCE

AN INFORMAL MECHANISM EXISTED BEFORE THE FEBRUARY 4 EARTHQUAKE TO COORDINATE TECHNICAL ASSISTANCE EFFORTS. IT CONSISTED OF MONTHLY MEETINGS CHAIRED BY THE RESREP TO DISCUSS ASSISTANCE EFFORTS IN CERTAIN FIELDS, E.G., ENERGY SYSTEMS, AGRICULTURAL DEVELOPMENT, ETC. REPRESENTATIVES FROM AID, ROCAP, OAS, THE ROCKEFELLER FOUNDATION, ETC. ATTENDED THESE MEETINGS, THOUGH ATTENDANCE VAIED WITH THE TOPIC DISCUSSED. A FEW TIMES AID HAS SENT PROPOSED PROJECTS TO UNDP AND VICE VERSA, WHICH ARE THEN DISCUSSED INT THESE MONTHLY MEETINGS. HOWEVER, THESE TWO AGENCIES HAVE FEW AREAS OF MUTUAL INTEREST AND EXPERTISE, SO OPINIONS ARE SELDOM SOUGHT ON PROPOSED PROJECTS. ONLY A FEW MEETINGS DEDICATED TO SPECIFIC THEMES, AFTER SEVERAL PRELIMINARY MEETINGS, HAD TAKEN PLACE BEFORE THE EARTHQUAKE DISRUPTED EVERYTHING. AID OFFICERS FOUND THESE MEETINGS SOMEWHAT INFORMATIVE BUT WERE DISMAYED BY DRIFT TOWARD BUREAUCRATIZATION WITH THE FORMATION OF COMMITTEES AND SUBCOMMITTEES.

3. FINANCIAL RESTRAINTS

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 GUATEM 03201 01 OF 02 262334Z

FOR THE FIRST FIVE YEAR CYCLE (1972-76) THE GUATEMALAN UNDP OFFICE HAD \$7.5 MILLION TO SPEND. BASED ON THE TWO INDICES OF POPULATION AND PER CAPITA INCOME, THE UN AGREED TO RAISE THAT FIGURE TO \$9.5 MILLION FOR THE SECOND FIVE YEAR CYCLE (1977-81). OLCESE COMPLETED THE COUNTRY PROGRAM FOR GUATEMALA IN OCTOBER 1975, BASED ON THAT RATE OF SPENDING, THOUGH THE COUNTRY PROGRAM COVERS ONLY

THE YEARS 1976-79 IN SYNCHRONIZATION WITH THE GOG FIVE
YEAR DEVELOPMENT PLAN. THE UNDP GOVERNING COUNCIL APPROVED THE
COUNTRY PROGRAM IN JANUARY 1976 BUT AT THE SAME
TIME REDUCED INDICATIVE PLANNING FIGURE TO \$7.5
MILLION. OLCESE HAS PETITIONED THE UNDP TO PROVIDE AN
ADDITIONAL \$3 MILLION FOR RECONSTRUCTION IN LIGHT OF THE
EARTHQUAKE, WHICH HE WOULD USE TO CORRECT DAMAGES IN AND
THEN ADVANCE EXISTING COUNTRY PROGRAM. THE OBJECTIVES AND
PROGRAMS PROPOSED BY THE COUNTRY PROGRAM MESH WELL WITH
RECONSTRUCTION NEEDS. IF THE GOVERNING COUNCIL DOES NOT
AGREE TO THE \$3 MILLION REQUEST WHEN IT MEETS IN JUNE,
THE RESREP WILL HAVE TO MODIFY THE EXISTING COUNTRY PROGRAM.
ANDREWS

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 GUATEM 03201 02 OF 02 262339Z

73

ACTION IO-13

INFO OCT-01 ARA-10 EUR-12 ISO-00 EB-07 AID-05 AGR-10

TRSE-00 OMB-01 CIAE-00 INR-07 NSAE-00 L-03 OES-06

DIWY-01 /076 W

----- 127282

R 262225Z APR 76

FM AMEMBASSY GUATEMALA

TO SECSTATE WASHDC 1406

INFO AMEMBASSY MANAGUA

AMEMBASSY SAN JOSE

AMEMBASSY SAN SALVADOR

AMEMBASSY TEGUCIGALPA

USUN NEW YORK 463

US MISSION GENEVA 95

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY VIENNA

AMCONSUL MONTREAL

UNCLAS SECTION 2 OF 2 GUATEMALA 3201

PARIS ALSO FOR UNESCO

ROME ALSO FOR FODAG

VIENNA ALSO FOR IAEA AND UNIDO

4 COUNTRY PROGRAMMING

THE COUNTRY PROGRAM WAS WORKED OUT BETWEEN THE UNDP AND THE NATIONAL ECONOMIC PLANNING COUNCIL, OFTEN WITH THE PARTICIPATION OF THE FAO OR UNIDO DIRECTOR, TO FIT THE FIVE-YEAR DEVELOPMENT PLAN WRITTEN BY THE PLANNING COUNCIL. IN REALITY, THE COUNTRY PROGRAM WAS WRITTEN BY THE UNDP WITH PLANNING COUNCIL SUGGESTIONS.

5. PROJECT EVALUATION AND IMPLEMENTATION

TRIPARTITE REVIEWS ARE HELD EVERY SIX MONTHS OR WHENEVER
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 GUATEM 03201 02 OF 02 262339Z

ONE OF THE THREE MEMBERS REQUESTS SUCH A MEETING. THE RESREP HIMSELF ATTENDS 90 PERCENT OF THESE MEETINGS, WHERE PROBLEMS OF A PROJECT ARE DISCUSSED, CORRECTIVE MEASURES TAKEN AND OCCASIONALLY OBJECTIVES CHANGED. SEVERAL TIMES OLCESSE HAS ASKED FOR AN EVALUATION MISSION OF OUTSIDE CONSULTANTS TO REVIEW A PARTICULARLY TROUBLESOME PROJECT. MOST RECENTLY AN EVALUATION MISSION CONCLUDED THAT ONE WEAK PROJECT TAPPING UNDERGROUND WATER SOURCES AROUND GUATEMALA CITY, SHOULD EITHER BE TERMINATED OR BE TRANSFERRED TO ANOTHER LOCAL AGENCY THAT WOULD ACCEPT AND BENEFIT FROM UNDP-SPONSORED TRAINING. SO FAR, NO PROGRAM HAS BEEN TERMINATED.

6. APPRAISAL OF PROPOSED PROJECTS

PROPOSED PROJECTS ARE USUALLY DISCUSSED IN MONTHLY MEETINGS DESCRIBED IN PARAGRAPH TWO. LIAISON BETWEEN AID, ROCAP, AND UNDP IS GOOD, AND INFORMATION IS PASSED INFORMALLY MORE OFTEN THAN THROUGH FORMAL CHANNELS. AT PRESENT BOTH THE FAO AND UNIDO COUNTRY DIRECTORS ARE AMERICANS, THE LATTER BEING A RETIRED AID OFFICER.

7. WOMEN IN DEVELOPMENT

OLCESSE ADMITTED THAT OF THE 130 UN EXPERTS WORKING IN GUATEMALA (NOT INCLUDING THE SECRETARIAL STAFF), HE COULD ONLY THINK OF TWO WOMEN. HOWEVER, HE EXPLAINED THAT THE RESPONSIBILITY LIES PRIMARILY WITH THE HEADQUARTERS OF THE UN AGENCIES WHICH HIRE THE EXPERTS. OLCESSE HAS ONLY A DEPUTY, AN ADMINISTRATOR, A PROGRAM OFFICER, AND ONE VOLUNTEER WORKING DIRECTLY UNDER HIM. NO SINGLE PROJECT IN THE 1976-79 COUNTRY PROGRAM SPECIFICALLY DEALS WITH THE TRAINING AND WELFARE OF WOMEN BUT PRESUMABLY THE SERIES OF PROJECTS UNDER THE SUB-PROGRAM

OF "RURAL AND HUMAN RESOURCES DEVELOPMENT" WILL BENEFIT
BOTH SEXES ALIKE.
ANDREWS

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CERP 0008, INTERNATIONAL ORGANIZATIONS, DEVELOPMENT PROGRAMS, ANNUAL REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 26 APR 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976GUATEM03201
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760158-0667
From: GUATEMALA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760420/aaaaaqys.tel
Line Count: 226
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 76 STATE 072386, 76 STATE 72386
Review Action: RELEASED, APPROVED
Review Authority: cahillha
Review Comment: n/a
Review Content Flags:
Review Date: 30 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 MAR 2004 by ellisoob>; APPROVED <29 OCT 2004 by cahillha>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CERP 0008 - UNDP: EVALUATION OF UN ASSISTANCE PROGRAMS IN GUATEMALA
TAGS: EAID, ECRP, GT, UNDP
To: SECSTATE WASHDC MANAGUA SAN JOSE SAN SALVADOR TEGUCIGALPA USUN NEW YORK GENEVA PARIS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006